



Rural and Communities Overview and Scrutiny Committee

Wednesday, 16 October 2024

Report of Councillor Rhea Rayside,
Cabinet Member for People &
Communities

Prevent Update 2024

Report Author

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Purpose of Report

The purpose of this report is to provide information on South Kesteven District Council's delivery of the Prevent duty and to seek the Committee's recommendation to Cabinet to approve the draft Venue Hand External Speaker Policy.

Recommendations

The Committee is recommended to:

1. Note the content of this report and provide any comments.
2. Recommend to Cabinet the approval of the Venue Hire and External Speaker Policy.

Decision Information

Does the report contain any exempt or confidential information not for publication? No

What are the relevant corporate priorities? Connecting communities
Effective council

Which wards are impacted? (All Wards);

1. Implications

Taking into consideration implications relating to finance and procurement, legal and governance, risk and mitigation, health and safety, diversity and inclusion, safeguarding, staffing, community safety, mental health and wellbeing and the impact on the Council's declaration of a climate change emergency, the following implications have been identified:

Finance and Procurement

- 1.1 There are no specific financial comments arising from this report.

Completed by: Richard Wyles, Deputy Chief Executive and s151 Officer

Legal and Governance

- 1.2 There are no significant legal or governance implications arising from this report which are not already referenced in the body of the report.

Completed by: Graham Watts, Monitoring Officer

Risk and Mitigation

- 1.3 Putting in place a venue hire and external speaker policy will help to minimise risk in relation to use of properties owned and operated by the Council. By providing relevant training relating to awareness of Prevent the Council further mitigates risk by ensuring officers and elected Members are aware of responsibilities under the Prevent Duty.

Completed by: Tracey Elliott, Governance & Risk Officer

Health and Safety

- 1.4 The provision of Prevent training and community engagement is strongly aligned with statutory obligations and responsibilities the Council holds under the Health and Safety at Work 1974 and relevant legislation associated with the Act.

Completed by: Phil Swinton, Health, Safety and Compliance Manager

Equalities, Diversity and Inclusion

- 1.5 Since its introduction in 2003, concerns have been raised within some communities that Prevent is sometimes implemented in ways which undermine fundamental rights and freedoms, stifle free speech, lead to discrimination, and stigmatise or alienate sections of the population.

- 1.6 Under the Equality Act 2010, the Public Sector Equality Duty requires us to have due regard to the need to:
 - Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Act.
 - Advance equality of opportunity between people who share a protected characteristic and those who do not.
 - Foster good relations between people who share a protected characteristic and those who do not.
- 1.7 The Prevent Duty, which was introduced in 2015, also places the duty of 'due regard' on public bodies to ensure actions relating to Prevent are delivered in an appropriate, proportionate and fair way.

Completed by: Carol Drury, Community Engagement Manager.

Safeguarding

- 1.8 Prevent sits within the safeguarding arena and its processes ensure that those susceptible to grooming are protected from harm. Prevent forms part of SKDC's Safeguarding Policy and so is supported by the Council's Safeguarding officers and through training for officers and Members.

Completed by: Sarah McQueen, Head of Service Housing

2. Background to the Report

The Council has a clear commitment in its Corporate Plan 2024-2027 for its residents to have the opportunities to lead healthy and fulfilling lives, in safe neighbourhoods. This report highlights this commitment through work undertaken to deliver against the Prevent Duty.

- 2.1 The Counter Terrorism and Security Act 2015 created a statutory duty to have due regard to the need to prevent people being drawn into terrorism. This duty applies to all public bodies (local authorities, police, the National Health Service (NHS), schools, further and higher education providers, probation, prisons and youth offending services). The duty also applies to private providers supplying public functions for example, in the education sector. Previously, the lead responsibility for Prevent lay with the police, however since 2016, local authorities have had the lead as Prevent interventions are focused in the 'pre criminal space'. In Lincolnshire, the lead authority is the County Council, however, District Authorities are also required under law to meet the Prevent Duty.
- 2.2 The National Threat Level for the UK, assessed by the Joint Terrorism Analysis Centre, has remained at *Substantial* since February 2022 (meaning an attack remains likely). Therefore, awareness of Prevent, the ability to recognise potential concerns and knowing when and to whom those concerns should be raised, are vital in the prevention of radicalisation and terrorism.

3. Key Considerations

3.1 Under the Prevent Duty, local authorities are expected to ensure appropriate frontline staff, including those of its contractors, have a good understanding of Prevent, are trained to recognise where a person might be susceptible to becoming radicalised into terrorism, and are aware of available programmes to provide support. It is important, therefore, to ensure that community-facing officers keep up-to-date with the requirements to “notice, check and share” in relation to Prevent. The Council provides training for both officers and elected Members to raise awareness of Prevent, understand requirements for making referrals and outlines the support available through Channel. Training is provided either in-person or, for those unable to attend these sessions, a Home Office e learning training package is available. For officers a training module must be renewed every three years. 330 officers are currently trained in Prevent. For elected Members of South Kesteven District Council, this training has also become a mandatory requirement and training must be completed annually. 45 of the Council’s 56 elected Members have completed the required training at the time of writing this report.

3.2 Prevent falls within the safeguarding arena. The grooming of susceptible individuals into radicalisation and extreme ideologies is regarded as a safeguarding concern and must be addressed as such. The referral pathways are different, yet the principles are the same. Chapter 6 of the Council’s Safeguarding Policy and Procedures is therefore dedicated to the Authority’s responsibilities under Prevent. A link to this policy can be found at point 6 of this report – Background Papers.

3.3 Prevent operates in the non-criminal space. This means working with individuals who have not yet committed a crime yet are susceptible to radicalisation in whatever form that takes.

3.4 Prevent has three objectives. They are:

- to respond to the ideological challenge of terrorism and the threat faced from those who promote it
- to prevent people from being drawn into terrorism and ensure they receive appropriate advice and support
- to work with sectors and institutions where there are risks of radicalisation which require addressing.

3.5 The Prevent Duty requires Local authorities to have multi-agency arrangements in place to effectively monitor and evaluate the impact of Prevent work and provide strategic governance. The Duty is further supported by the Local Authority Prevent Toolkit. A link to both these documents can be found at section 6 – Background Papers.

3.6 Overall governance of Prevent in Lincolnshire is undertaken by the Prevent Steering Group (PSG), chaired and administrated by Lincolnshire County Council. Membership includes representatives from:

- The seven District Councils
- Children’s Service and Adult Service Directorates

- Counter Terrorism Policing East Midlands (Prevent)
- Lincolnshire Police
- Lincolnshire Fire and Rescue
- Probation and Prison Service
- Ministry of Defence
- Local health partners
- Department of Education
- Lincoln College, Bishop Grosseteste and Lincoln University
- Lincolnshire Community and Voluntary Service, Every One and JUST Lincolnshire.

3.7 These agencies are identified as 'specified authorities' under the Prevent Duty and therefore have an individual and collective responsibility to give due regard to Prevent.

3.8 The Steering Group meets quarterly with high attendance levels from all agencies. This group reports into the Safer Lincolnshire Partnership.

3.9 The Duty also requires the Council to have measures in place to ensure our facilities are not exploited by radicalisers. This includes ensuring that any event spaces, publicly-owned venues and resources or IT equipment are not being used to facilitate the spread of extremist narratives which can reasonably be linked to terrorism, such as narratives used to encourage people into participating in or supporting terrorism.

3.10 Section 134 of the Prevent Duty states that "Local authorities should have a policy, based on local risk assessments, that clearly articulates the activities and behaviours of a group or person which may make them subject to restrictions on access to publicly-owned venues and resources. The policy should articulate relevant considerations for awarding contracts for the delivery of local authority services. It is important that the policy is embedded throughout the local authority".

3.11 To this end, a Venue Hire and External Speaker Policy has been developed in collaboration with Lincolnshire County Council. A draft of the Policy can be found at Appendix A.

3.12 The Policy is supported by an advice document which sets out responsible event booking guidance. This document can be found at Appendix B.

3.13 The adoption of this Policy will provide additional assurance that the Council's venue hire procedures are robust and will work to minimise the risk of allowing permissive environments within our own properties.

3.14 Members of Rural and Communities Overview and Scrutiny Committee are asked to review these draft documents, provide comment and agree the recommendation as set out at start of this report.

3.15 Officers will continue to monitor Prevent legislation and statutory guidance. Any changes relating to the duty placed on the District Council will be implemented and will form part subsequent updates to this Committee.

4. Other Options Considered

4.1 To not have a Venue Hire and External Speaker Policy in place. This was discounted as it is a statutory requirement for the Council to meet the Prevent Duty.

5. Reasons for the Recommendations

5.1. To ensure Members have an overview of responsibilities of a Local Authority and to further ensure that the Council meets the duties placed upon it by the Prevent Duty 2023.

6. Background Papers

6.1 [Prevent duty guidance for England and Wales](#)

6.2 [Prevent duty toolkit for Local Authorities](#)

6.3 [South Kesteven District Council's Safeguarding Policy and Procedure](#)

7. Appendices

7.1 Appendix A – Draft Venue Hire and External Speaker Policy

7.2 Appendix B – Draft Responsible Event Booking Advice Document